

WORLD AT RISK

**The Report of the Commission on the Prevention
of WMD Proliferation and Terrorism**

WORLD AT RISK

**The Report of the Commission on the
Prevention of WMD Proliferation
and Terrorism**

Bob Graham, Chairman

Jim Talent, Vice-Chairman

Graham Allison . Robin Cleveland

Steve Rademaker . Tim Roemer

Wendy Sherman . Henry Sokolski

Rich Verma



VINTAGE BOOKS

A Division of Random House, Inc.

New York

First Vintage Books Edition: December 2008

All rights reserved

THE AUTHORIZED EDITION of the *World at Risk: The Report of the Commission on the Prevention of WMD Proliferation and Terrorism* is published in the United States by Vintage Books, a division of Random House, Inc., New York, and in Canada by Random House of Canada Limited, Toronto.

ISBN: 978-0-307-47326-4

www.vintagebooks.com

www.preventwmd.gov

Printed in the United States of America

10 9 8 7 6 5 4 3 2 1

First Edition

Contents

<i>Letters of Transmittal</i>	vi
<i>Preface</i>	xi
<i>Executive Summary</i>	xv

ONE Biological and Nuclear Risks 1

TWO Findings and Recommendations 21

Biological Proliferation and Terrorism	23
Nuclear Proliferation and Terrorism	43
Pakistan: The Intersection of Nuclear Weapons and Terrorism	65
Russia and the United States	76
Government Organization and Culture	82
The Role of the Citizen	107

Appendices

<i>Review of Implementation of the Baker-Cutler Report</i>	113
<i>International Nonproliferation/Counterproliferation Treaties, Regimes, and Initiatives</i>	122
<i>Acronyms and Abbreviations</i>	126
<i>Commissioner Biographies</i>	128
<i>Commission Staff</i>	132